# Vote 26

# Housing

# Adjusted budget summary

| R thousand                  |                             | 2008/09                |          |          |  |  |  |  |  |  |
|-----------------------------|-----------------------------|------------------------|----------|----------|--|--|--|--|--|--|
|                             | Main appropriation          | Adjusted appropriation | Decrease | Increase |  |  |  |  |  |  |
| Amount to be appropriated   | 10 586 523                  | 10 928 487             | -        | 341 964  |  |  |  |  |  |  |
| of which:                   |                             |                        |          |          |  |  |  |  |  |  |
| Current payments            | 497 429                     | 507 454                | -        | 10 025   |  |  |  |  |  |  |
| Transfers and subsidies     | 10 081 581                  | 10 408 682             | -        | 327 101  |  |  |  |  |  |  |
| Payments for capital assets | 7 513                       | 12 351                 | -        | 4 838    |  |  |  |  |  |  |
| Executive authority         | Minister of Housing         | · · · ·                |          |          |  |  |  |  |  |  |
| Accounting officer          | Director-General of Housing |                        |          |          |  |  |  |  |  |  |

# Aim

The aim of the Department of Housing is to determine, finance, promote, co-ordinate, communicate and monitor the implementation of policy for housing and human settlements.

### Mid-year performance status

| Indicators   | Annual performance                                 |  |  |  |  |
|--|--|--|--|--|--|
| As published in the 2008 ENE   | Projected for 2008/09 as published in the 2008 ENE | Achieved in the first six months of 2008/09 (April to September) |  |  |  |
| Number of houses completed and in process of completion                              | 226 471  | 113 761  |  |  |  |
| Number of units completed in rental programme  | 900  | 0  |  |  |  |
| Number of individual credit linked subsidies approved                                | 700  | 102 (five months) <sup>1</sup>                                   |  |  |  |
| Number of beneficiaries approved in the People's Housing Process                     | 12 500   | 6 633 (five months) 1  |  |  |  |
| Number of municipalities provided with capacity development to support accreditation | 18   | 18   |  |  |  |
| Number of sector impact publications   | 4  | 2  |  |  |  |
| Turnaround time for projects to units (months)                                       | 37 - 48  | 37 - 48  |  |  |  |

1. At the time of going to print, the department had provided figures for five months.

Construction work on the rental programme has commenced. Projects are between 30% and 60% complete.

# **Adjusted Estimates of National Expenditure 2008**

#### Table 26.1: Adjusted estimates

| Programme                               | 2008/09       |        |                          |          |             |               |               |  |  |  |
|---|---------------|--------|--------------------------|----------|-------------|---------------|---------------|--|--|--|
|   |               |        | Additional appropriation |          |             |               |               |  |  |  |
|   |               |        |                          |          |             | Total         |               |  |  |  |
|   | Main          | Roll-  | Unforeseeable            | Virement | Other       | additional    | Adjusted      |  |  |  |
| R thousand                              | appropriation | overs  | /unavoidable             |          | adjustments | appropriation | appropriation |  |  |  |
| 1. Administration                       | 126 509       | 3 300  | -                        | 10 000   | -           | 13 300        | 139 809       |  |  |  |
| 2. Housing Policy Research and Planning | 105 542       | -      | -                        | (10 000) | -           | (10 000)      | 95 542        |  |  |  |
| 3. Housing Delivery Support             | 182 926       | 13 568 | -                        | -        | -           | 13 568        | 196 494       |  |  |  |
| 4. Housing Development Finance          | 10 171 546    | 74 600 | -                        | -        | 250 496     | 325 096       | 10 496 642    |  |  |  |
| Departmental Total                      | 10 586 523    | 91 468 | -                        | -        | 250 496     | 341 964       | 10 928 487    |  |  |  |

#### Table 26.1: Adjusted estimates (continued)

|   |               | 2008/09 |               |          |             |               |               |  |  |  |  |
|---|---------------|---------|---------------|----------|-------------|---------------|---------------|--|--|--|--|
|   |               |         |               |          |             |               |               |  |  |  |  |
|   |               |         |               |          |             | Total         |               |  |  |  |  |
|   | Main          | Roll-   | Unforeseeable | Virement | Other       | additional    | Adjusted      |  |  |  |  |
| R thousand  | appropriation | overs   | /unavoidable  |          | adjustments | appropriation | appropriation |  |  |  |  |
| Economic classification                             |               |         |               |          |             |               |               |  |  |  |  |
| Current payments                                    | 497 429       | 15 368  | -             | (5 343)  | -           | 10 025        | 507 454       |  |  |  |  |
| Compensation of employees                           | 133 625       | -       | -             | 6        | -           | 6             | 133 631       |  |  |  |  |
| Goods and services                                  | 363 804       | 15 368  | -             | (5 349)  | -           | 10 019        | 373 823       |  |  |  |  |
| Transfers and subsidies                             | 10 081 581    | 74 600  | -             | 2 005    | 250 496     | 327 101       | 10 408 682    |  |  |  |  |
| Provinces and municipalities                        | 9 852 842     | 74 600  | -             | -        | 250 496     | 325 096       | 10 177 938    |  |  |  |  |
| Departmental agencies and accounts                  | 227 739       | -       | -             | -        | -           | -             | 227 739       |  |  |  |  |
| Foreign governments and international organisations | 1 000         | -       | -             | -        | -           | -             | 1 000         |  |  |  |  |
| Households  | -             | -       | -             | 2 005    | -           | 2 005         | 2 005         |  |  |  |  |
| Payments for capital assets                         | 7 513         | 1 500   | -             | 3 338    | -           | 4 838         | 12 351        |  |  |  |  |
| Machinery and equipment                             | 7 313         | 1 500   | -             | 2 523    | -           | 4 023         | 11 336        |  |  |  |  |
| Software and other intangible assets                | 200           | -       | -             | 815      | -           | 815           | 1 015         |  |  |  |  |
| Total   | 10 586 523    | 91 468  | -             | -        | 250 496     | 341 964       | 10 928 487    |  |  |  |  |

# **Details of adjustments to Estimates of National Expenditure 2008**

#### Roll-over of funds – R91.468 million

#### Programme 1: Administration

R3.3 million has been rolled over for furniture and audiovisual equipment for the newly refurbished office in Cape Town and for a generator for the Pretoria office.

#### Programme 3: Housing Delivery Support

R2.568 million has been rolled over to Hlaniki/Wits Business School for the councillor training programme.

R11 million has been rolled over for the media campaigns administered by the Government Communication and Information Systems for the department.

#### Programme 4: Housing Development Finance

R74.6 million has been rolled over on the integrated housing and human settlement development grant for completing various housing projects in the Western Cape (R56.062 million) and Limpopo (R18.538 million).

#### Virements

#### Table 26.2: Virements

| Programme /               | R thousar | nd     |   |
|---------------------------|-----------|--------|---|
| Economic classification   | From      | То     | Details and motivation  |
| 1. Administration         | (175)     | 10 175 |   |
| Current payments          | (175)     | 8 734  |   |
| Compensation of employees | (175)     | -      | Various low level posts were filled late:<br>To machinery and equipment in this programme   |
| Goods and services        | -         | 8 734  | R10 million from goods and services in programme 2 for the Special Investigation<br>Unit to conduct additional investigations into housing related corruption and fraud<br><b>Equipment budgeted at less than R5 000 was more than R5 000, and the</b><br><b>expenditure was reclassified:</b><br>R5 000 to households in this programme<br>R1.111 million to machinery and equipment in this programme<br>R150 000 to software and other intangible assets in this programme |

#### Table 26.2: Virements (continued)

| Programme /                             | R thousar | nd     |   |  |  |  |  |
|---|-----------|--------|---|--|--|--|--|
| Economic classification                 | From      | То     | Details and motivation  |  |  |  |  |
| Transfers and Subsidies                 | -         | 5      |   |  |  |  |  |
| Households                              | -         | 5      | From goods and services in this programme for gifts   |  |  |  |  |
| Payments for capital assets             | -         | 1 436  |   |  |  |  |  |
| Machinery and equipment                 | -         | 1 286  | R175 000 from compensation of employees in this programme<br>R1.111 million from goods and services in this programme<br>for computers, notebooks and printers  |  |  |  |  |
| Software and other intangible assets    | -         | 150    | From goods and services in this programme for computer software   |  |  |  |  |
| 2. Housing Policy Research and Planning | (10 925)  | 925    |   |  |  |  |  |
| Current payments                        | (10 925)  | -      |   |  |  |  |  |
| Goods and services                      | (10 925)  | -      | Savings on the management of various housing information databases:<br>R10 million to goods and services in programme 1<br>Equipment budgeted at less than R5 000 was more than R5 000, and the<br>expenditure was reclassified:<br>R270 000 to machinery and equipment in this programme<br>R655 000 to software and other intangible assets in this programme |  |  |  |  |
| Payments for capital assets             | -         | 925    |   |  |  |  |  |
| Machinery and equipment                 | -         | 270    | From goods and services for computer equipment  |  |  |  |  |
| Software and other intangible assets    | -         | 655    | From goods and services for computer software   |  |  |  |  |
| 3. Housing Delivery Support             | (2 889)   | 2 889  |   |  |  |  |  |
| Current payments                        | (2 889)   | •      |   |  |  |  |  |
| Goods and services                      | (2 889)   | -      | Equipment budgeted at less than R5 000 was more than R5 000, and the expenditure was reclassified:<br>R2 million to households in this programme<br>R889 000 shifted to machinery and equipment in this programme   |  |  |  |  |
| Transfers and Subsidies                 | -         | 2 000  |   |  |  |  |  |
| Households                              | -         | 2 000  | From goods and services in this programme for bursaries to non-employees  |  |  |  |  |
| Payments for capital assets             | -         | 889    |   |  |  |  |  |
| Machinery and equipment                 | -         | 889    | From goods and services in this programme for computers and printers  |  |  |  |  |
| 4. Housing Development Finance          | (269)     | 269    |   |  |  |  |  |
| Current payments                        | (269)     | 181    |   |  |  |  |  |
| Compensation of employees               | -         | 181    | From goods and services in this programme for appointing interns  |  |  |  |  |
| Goods and services                      | (269)     | -      | Equipment budgeted at less than R5 000 was more than R5 000, and the expenditure was reclassified:<br>R181 000 to compensation of employees in this programme<br>R78 000 to machinery and equipment in this programme<br>R10 000 to software and other intangible assets in this programme  |  |  |  |  |
| Payments for capital assets             | -         | 88     |   |  |  |  |  |
| Machinery and equipment                 | -         | 78     | From goods and services in this programme for computers and printers  |  |  |  |  |
| Software and other intangible assets    | -         | 10     | From goods and services in this programme for computer software   |  |  |  |  |
| Total for Vote                          | (14 258)  | 14 258 |   |  |  |  |  |

#### Other adjustments – R250.496 million

#### Adjustments due to significant and unforeseeable economic and financial events

Programme 4: Housing Development Finance

Additional funding of R250.496 million has been allocated on the Integrated Housing and Human Settlement development grant for the increasing costs of construction materials.

# Expenditure 2007/08 and preliminary expenditure 2008/09

Table 26.3: Expenditure trends

| Programme  |               |            | 2007/08                             | 2008/09<br>Preliminary expenditure |                                     |               |            |                                     |
|--|---------------|------------|-------------------------------------|------------------------------------|-------------------------------------|---------------|------------|-------------------------------------|
|  |               | Ex         | penditure outco                     |                                    |                                     |               |            |                                     |
|  | Adjusted      | Apr 2007 - | Apr 07 –<br>Sep 07<br>% of adjusted | Apr 2007-                          | Apr 07 –<br>Mar 08<br>% of adjusted | Adjusted      | Apr 2008 - | Apr 08 –<br>Sep 08<br>% of adjusted |
| R thousand   | appropriation | Sep 2007   | appropriation                       | Mar 2008                           | appropriation                       | appropriation | Sep 2008   | appropriation                       |
| 1. Administration  | 122 419       | 47 803     | 39.0                                | 114 050                            | 93.2                                | 139 809       | 60 693     | 43.4                                |
| <ol> <li>Housing Policy Research and<br/>Planning</li> </ol> | 77 979        | 13 214     | 16.9                                | 72 744                             | 93.3                                | 95 542        | 26 710     | 28.0                                |
| 3. Housing Delivery Support                                  | 143 926       | 25 446     | 17.7                                | 140 411                            | 97.6                                | 196 494       | 110 918    | 56.4                                |
| 4. Housing Development Finance                               | 8 638 034     | 3 728 284  | 43.2                                | 8 259 067                          | 95.6                                | 10 496 642    | 5 147 449  | 49.0                                |
| Total  | 8 982 358     | 3 814 747  | 42.5                                | 8 586 272                          | 95.6                                | 10 928 487    | 5 345 770  | 48.9                                |
| Economic classification                                      |               |            |                                     |                                    |                                     |               |            |                                     |
| Current payments   | 377 175       | 99 923     | 26.5                                | 352 487                            | 93.5                                | 507 454       | 214 562    | 42.3                                |
| Compensation of employees                                    | 108 973       | 43 905     | 40.3                                | 97 241                             | 89.2                                | 133 631       | 57 554     | 43.1                                |
| Goods and services   | 268 202       | 56 018     | 20.9                                | 255 246                            | 95.2                                | 373 823       | 157 008    | 42.0                                |
| Transfers and subsidies                                      | 8 601 112     | 3 713 221  | 43.2                                | 8 228 340                          | 95.7                                | 10 408 682    | 5 126 242  | 49.2                                |
| Provinces and municipalities                                 | 8 342 946     | 3 671 655  | 44.0                                | 8 149 869                          | 97.7                                | 10 177 938    | 4 991 480  | 49.0                                |
| Departmental agencies and accounts                           | 257 166       | 41 367     | 16.1                                | 77 165                             | 30.0                                | 227 739       | 133 457    | 58.6                                |
| Foreign governments and<br>international organisations       | 1 000         | -          | -                                   | 606                                | 60.6                                | 1 000         | 359        | 35.9                                |
| Households   | -             | 199        | -                                   | 700                                | -                                   | 2 005         | 946        | 47.2                                |
| Payments for capital assets                                  | 4 071         | 1 603      | 39.4                                | 5 445                              | 133.8                               | 12 351        | 4 966      | 40.2                                |
| Machinery and equipment                                      | 3 958         | 1 589      | 40.1                                | 5 343                              | 135.0                               | 11 336        | 4 775      | 42.1                                |
| Software and other intangible assets                         | 113           | 14         | 12.4                                | 102                                | 90.3                                | 1 015         | 191        | 18.8                                |
| Total  | 8 982 358     | 3 814 747  | 42.5                                | 8 586 272                          | 95.6                                | 10 928 487    | 5 345 770  | 48.9                                |

#### Selected expenditure trends for the first half of 2008/09

Expenditure in the first six months of 2008/09 was R5.346 billion, or 48.9 per cent of the adjusted appropriation of R10.928 billion for the year as a whole. Expenditure in the first six months of 2008/09 increased by R1.531 billion, or 40.1 per cent compared to spending in the first six months of 2007/08 which amounted to R3.815 billion, or 42.5 per cent of the 2007/08 adjusted appropriation.

The increase in expenditure is largely related to the Integrated Housing and Human Settlement development grant. The department has transferred R4.991 billion or 49 per cent to provinces in the first six months of the 2008/09 financial year compared to 44 per cent over the same period in the last financial year. Further increases in spending compared to 2007/08 are related to the increased support provided to provinces and to the improved project monitoring at provincial level in programme 3.

Expenditure for 2007/08 was 95.6 per cent of the adjusted appropriation for that year.

# **Departmental receipts**

#### Table 26.4: Receipts

|   | 2008/09         |                   |                                    |                           |  |  |  |  |
|---|-----------------|-------------------|------------------------------------|---------------------------|--|--|--|--|
| R thousand  | Budget estimate | Adjusted estimate | Actual receipts<br>Apr 08 - Sep 08 | % of Adjusted<br>estimate |  |  |  |  |
| Departmental receipts                                 |                 |                   |                                    |                           |  |  |  |  |
| Sales of goods and services other than capital assets | 120             | 120               | 36                                 | 30.0                      |  |  |  |  |
| Interest, dividends and rent on land                  | 66              | 458               | 229                                | 50.0                      |  |  |  |  |
| Financial transactions in assets and liabilities      | 475             | 475               | 110                                | 23.2                      |  |  |  |  |
| Total   | 661             | 1 053             | 375                                | 35.6                      |  |  |  |  |

Actual departmental revenue collections for the first six months of 2008/09 were R375 000 or 35.6 per cent of the adjusted estimate of R1.1 million.

# Changes to transfers and subsidies, and conditional grants

Table 26.5: Summary of changes to transfers and subsidies per programme

|   | 2008/09       |            |                |                |             |               |               |
|---|---------------|------------|----------------|----------------|-------------|---------------|---------------|
|   |               |            | Addition       | al Appropriati | on          |               |               |
|   |               |            |                |                |             | Total         |               |
|   | Main          | Roll-overs | Unforeseeable/ | Virements      | Other       | additional    | Adjusted      |
| R thousands   | appropriation |            | unavoidable    |                | adjustments | appropriation | appropriation |
| 1. Administration   | -             | -          | -              | 5              | -           | 5             | 5             |
| Households  |               |            |                |                |             |               |               |
| Other transfers   |               |            |                |                |             |               |               |
| Current   | -             | -          | -              | 5              | -           | 5             | 5             |
| Gifts and donations   | -             | -          | •              | 5              | -           | 5             | 5             |
| 3. Housing Delivery Support                                   | -             |            |                | 2 000          | -           | 2 000         | 2 000         |
| Households  |               |            |                |                |             |               |               |
| Other transfers   |               |            |                |                |             |               |               |
| Current   | -             | -          | -              | 2 000          | -           | 2 000         | 2 000         |
| Bursaries for non-employees                                   | -             | -          | -              | 2 000          | -           | 2 000         | 2 000         |
| 4. Housing Development Finance                                | 10 080 581    | 74 600     | -              | -              | 250 496     | 325 096       | 10 405 677    |
| Provinces and municipalities                                  |               |            |                |                |             |               |               |
| Provinces   |               |            |                |                |             |               |               |
| Provincial revenue funds                                      |               |            |                |                |             |               |               |
| Capital   | 9 852 842     | 74 600     | -              |                | 250 496     | 325 096       | 10 177 938    |
| Integrated Housing and Human Settlement<br>Development Grant  | 9 852 842     | 74 600     | -              | -              | 250 496     | 325 096       | 10 177 938    |
| Departmental agencies and accounts                            |               |            |                |                |             |               |               |
| Departmental agencies and accounts<br>(non-business entities) |               |            |                |                |             |               |               |
| Current   | 227 739       | -          | -              | -              | -           | -             | 227 739       |
| Social Housing Foundation                                     | 21 738        | -          | -              | 196 000        | -           | 196 000       | 217 738       |
| Social Housing Regulator                                      | 196 000       | -          | -              | (196 000)      | -           | (196 000)     | -             |

#### Table 26.6: Summary of changes to conditional grants: Provinces<sup>1</sup>

|                                | 2008/09       |        |                          |          |             |               |               |  |  |
|--------------------------------|---------------|--------|--------------------------|----------|-------------|---------------|---------------|--|--|
|                                |               |        | Additional appropriation |          |             |               |               |  |  |
|                                |               |        |                          |          |             | Total         |               |  |  |
|                                | Main          | Roll-  | Unforeseeable            | Virement | Other       | additional    | Adjusted      |  |  |
| R thousand                     | appropriation | overs  | /unavoidable             |          | adjustments | appropriation | appropriation |  |  |
| 4. Housing Development Finance |               |        |                          |          |             |               |               |  |  |
| Intregrated Housing and Human  | 9 852 842     | 74 600 | -                        | -        | 250 496     | 325 096       | 10 177 938    |  |  |
| Settlement Development Grant   |               |        |                          |          |             |               |               |  |  |

1 Main appropriation detail provided in the Division of Revenue Act, 2008